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Regulatory Affairs

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November 1, 1996

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FEDERAL COMMUNICATIONS COMMISSION
OFFICE OF SECRETARY

BY HAND DELIVERY

William F. Caton, Acting Secretary Federal Communications Commission 1919 M Street, N.W., Room 222 Washington, D.C. 20554

Re:

Implementation of the Pay Telephone Reclassification and

Compensation Provisions of the Telecommunications Act of 1996

(CC Docket No. 96-128)

Dear Mr. Caton:

Teleport Communications Group Inc. ("TCG") hereby gives notice of an exparte presentation in the above-referenced proceeding. On November 1, 1996, Teresa Marrero of TCG sent the attached letter by hand-delivery to Regina Keeney, Chief of the Common Carrier Bureau. Copies of the letter were also hand-delivered to Chairman Hundt, Commissioner Quello, Commissioner Ness, and Commissioner Chong. An additional copy was hand-delivered to Michael Carowitz of the Common Carrier Bureau.

Very truly yours,

- Ma Manen

Teresa Marrero

Senior Regulatory Counsel

(718) 355-2939

Attachment

cc:

Chairman Reed E. Hundt

Commissioner James H. Quello

Commissioner Susan P. Ness

Commissioner Rachel B. Chong

Regina Keeney

Michael Carowitz

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Teleport Communications Group Two Teleport Drive, Suite 300 Staten Island, NY 10311-1004

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November 1, 1996

BY HAND DELIVERY

Ms. Regina Keeney Chief, Common Carrier Bureau Federal Communications Commission 1919 M Street, N.W., Room 500 Washington, D.C. 20554

Re: Implementation of the Pay Telephone Reclassification and Compensation Provisions of the Telecommunications Act of 1996 (CC Docket No. 96-128)

Dear Ms. Keeney:

Teleport Communications Group Inc. ("TCG") offers competitive payphone service through affiliates in a number of states. As a participant in this proceeding, TCG is submitting its position on two significant issues raised in this proceeding: first, the market-based rate should be applied to determine compensation, and second, the interim compensation rate should apply to payphones without regard to the per phone revenue.

I. A MARKET-BASED RATE IS APPROPRIATE

The 1996 Act requires that all payphone service providers ("PSPs") be "fairly compensated for each and every completed intrastate and interstate call using their payphone." A number of parties to this proceeding have claimed that the market-based rate established by the Commission in the <u>Payphone Report and Order</u> overcompensates the PSPs and that the rate should instead be based on costs. This argument, however, fails to acknowledge the fact that payphone

^{1. 47} U.S.C. § 276(b)(1)(A).

Ms. Regina Keeney November 1, 1996 Page 2

service, unlike the local exchange markets, is highly competitive.² The market rate, therefore, results in an equilibrium price based upon the market supply and demand; it provides the most economically justifiable estimate of the cost for the service. Since a competitive market exists for payphone service, it is not necessary that the Commission devote its resources, and those of LECs, to analyzing incremental cost data. Moreover, the directive of Section 276(b)(1)(A) that payphone providers be "fairly compensated," clearly gives the Commission discretion to employ market-based rates as a fair compensation standard.

II. THE INTERIM RATE APPLIES TO ALL PAYPHONES

The market-based rate should apply to all payphones, and the suggestion of some parties that the monthly rate should not have to be paid for the so-called "low-revenue" payphones should be rejected. The Commission's proposed monthly rate which will apply for the next year is clearly an average based upon compensable calls from a cross-section of payphones.³ Undoubtedly, if analyzed on an individual basis, some payphones actually would be due more compensation, and others, perhaps less. However, the object of the interim flat-rate is to estimate an average across all payphones. This is a fair means of meeting the obligations of Section 276 until such time as appropriate per-call compensation mechanisms are in place. Such mechanisms are required by the Commission during the second and third compensation phases.

^{2.} See Report and Order at ¶¶ 11-19, 70 ("Because . . . the payphone marketplace has low entry and exit barriers and will likely become increasingly competitive, we conclude that the market . . . is best able to set the appropriate price for payphone calls in the long-term. . . . [T]he appropriate per-call compensation amount ultimately is the amount the particular payphone charges for a local coin call, because the market will determine the fair compensation rate for those calls." (¶ 70)).

^{3.} See Report and Order at ¶¶ 123-125.

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For these reasons, the Commission should retain the market-based compensation rate. In the interim, the monthly flat-rate should be applied to all payphones.

Sincerely,

Teresa Marrero

Senior Regulatory Counsel

(718) 355-2939

Attachment A

cc: Chairman Reed E. Hundt
Commissioner James H. Quello
Commissioner Susan P. Ness
Commissioner Rachel B. Chong
Michael Carowitz

Parties identified in Attachment A

ATTACHMENT A

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American Public Communications Council

Ameritech

Arch Communications Group, Inc.

AT&T Corp.

BellSouth Corporation

Cable & Wireless, Inc.

Public Utilities Commission of the State of California

The Competitive Telecommunications Association

Consumers Union Southwest

Office of the People's Counsel for the District of Columbia

Indiana Utility Regulatory Commission

New Mexico State Corporation Commission

Inmate Calling Services Providers Coalition

Invision Telecom, Inc.

LCI International Telecommun., Inc.

LDDS WorldCom

Maine Public Utilities Commission

MCI Communications Corporation

New Jersey Payphone Association

NYS Department of Public Service

National Telephone Cooperative Assn.

Public Utilities Commission of Ohio

Oklahoma Corporation Commission

Pagemart II, Inc.

Paging Network, Inc.

Peoples Telephone Company, Inc.

Pennsylvania Public Utility Commission

Personal Communications Industry Association

Robert L. Hoggarth

Paging and Narrowband

Personal Communications Industry Association

Puerto Rico Telephone Company

RBOC Payphone Coalition

The Southern New England Telephone Company

Southwestern Bell Telephone Company

Sprint Corporation

Telecommunications Resellers Association

Public Utility Commission of Texas

Touch 1 Communications, Inc.

United States Telephone Association

Wisconsin Pay Telephone Association, Inc.

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